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104TH CONGRESS 1ST SESSION S. 1325

To amend title XI of the Social Security Act to provide an incentive for the reporting of inaccurate medicare claims for payment, and for other purposes.

IN THE SENATE OF THE UNITED STATES

OCTOBER 17 (legislative day, OCTOBER 10), 1995

Mr. McCain (for himself and Mr. Kyl) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend title XI of the Social Security Act to provide an incentive for the reporting of inaccurate medicare claims for payment, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Medicare Whistle-
 - 5 blower Act of 1995".
 - 6 SEC. 2. PURPOSE.
 - 7 The purpose of this Act is to—
 - 8 (1) reduce and eliminate fraud and abuse under
 - 9 the medicare program;

1	(2) reduce negligent and fraudulent medicare
2	billings by providers;
3	(3) provide medicare beneficiaries with incen-
4	tives to report inappropriate billing practices; and
5	(4) provide savings to the medicare trust funds
6	by increasing the recovery of medicare overpay-
7	ments.
8	SEC. 3. REQUEST FOR ITEMIZED BILL FOR MEDICARE
9	ITEMS AND SERVICES.
10	(a) In General.—Section 1128A of the Social Secu-
11	rity Act (42 U.S.C. 1320a-7a) is amended by adding at
12	the end the following new subsection:
13	"(m) Written Request for Itemized Bill.—
14	"(1) In general.—A beneficiary may submit a
15	written request for an itemized bill for medical or
16	other items or services provided to such beneficiary
17	by any person (including an organization, agency, or
18	other entity) that receives payment under title XVIII
19	for providing such items or services to such bene-
20	ficiary.
21	"(2) 30-day period to receive bill.—
22	"(A) IN GENERAL.—Not later than 30
23	days after the date on which a request under
24	paragraph (1) has been received, a person de-
25	scribed in such paragraph shall furnish an

Public Laws / Se	rate Bills/	1044	Congress	15+	Session	1	1995
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1	itemized bill describing each medical or other
2	item or service provided to the beneficiary re-
3	questing the itemized bill.
4	"(B) PENALTY.—Whoever knowingly fails
5	to furnish an itemized bill in accordance with
6	subparagraph (A) shall be subject to a civil fine
7	of not more than \$100 for each such failure.
8	"(3) Review of Itemized Bill.—
9	"(A) IN GENERAL.—Not later than 90
10	days after the receipt of an itemized bill fur-
11	nished under paragraph (1), a beneficiary may
12	submit a written request for a review of the
13	itemized bill to the appropriate fiscal
14	intermediary or carrier with a contract under
15	section 1816 or 1842.
16	"(B) Specific allegations.—A request
17	for a review of the itemized bill shall identify—
18	"(i) specific medical or other items or
19	services that the beneficiary believes were
20	not provided as claimed, or
21	"(ii) any other billing irregularity (in-
22	cluding duplicate billing).
23	"(4) FINDINGS OF FISCAL INTERMEDIARY OR
24	CARRIER.—Each fiscal intermediary or carrier with
25	a contract under section 1816 or 1842 shall, with

1	respect to each claim submitted to the fiscal
2	intermediary or carrier under paragraph (3), make
3	one of the following determinations:
4	"(A) The itemized bill accurately reflects
5	medical or other items or services provided to
6	the beneficiary.
7	"(B) The itemized bill does not accurately
8	reflect medical or other items or services pro-
9	vided to the beneficiary or contains a billing ir-
10	regularity but the inaccuracy or irregularity is
11	inadvertent or is the result of a misinterpreta-
12	tion of law.
13	"(C) The itemized bill negligently describes
14	medical or other items or services not provided
15	to the beneficiary or contains a negligent billing
16	irregularity.
17	"(D) The itemized bill fraudulently de-
18	scribes medical or other items or services not
19	provided to the beneficiary or contains a fraud-
20	ulent billing irregularity.
21	"(5) REVIEW OF FINDINGS OF FISCAL
22	INTERMEDIARY OR CARRIER.—
23	"(A) IN GENERAL.—If a fiscal
24	intermediary or carrier makes a finding de-
25	scribed in subparagraph (B), (C), or (D) of

paragraph (4), the fiscal intermediary or carrier shall submit to the Secretary a report containing such findings and the basis for such findings.

- "(B) DETERMINATION BY SECRETARY.—
 The Secretary shall determine whether the findings of the fiscal intermediary or carrier submitted under subparagraph (A) are correct.
- "(6) RECOVERY OF AMOUNTS.—The Secretary shall require fiscal intermediaries and carriers to take all appropriate measures to recover amounts inappropriately paid under title XVIII with respect to a bill for which the Secretary makes a determination of correctness under paragraph (5)(B).

"(7) ANTIFRAUD INCENTIVE PAYMENTS.—

"(A) IN GENERAL.—If the Secretary makes a determination of correctness under paragraph (5)(B) with respect to a finding described in subparagraph (C) or (D) of paragraph (4), the Secretary shall make an antifraud incentive payment (in an amount determined under subparagraph (B)) to the beneficiary who submitted the request for the itemized bill under paragraph (1) that resulted in such findings.

1	"(B) ANTIFRAUD INCENTIVE PAYMENT
2	DETERMINED.—
3	"(i) IN GENERAL.—The amount of
4	the antifraud incentive payment deter-
5	mined under this subparagraph is equal to
6	the lesser of—
7	"(I) 1 percent of the amount that
8	the bill negligently or fraudulently
9	charged for medical or other items or
10	services; or
11	"(II) \$10,000.
12	"(ii) LIMITATION OF AMOUNT.—The
13	amount determined under this subpara-
14	graph may not exceed—
15	"(I) in the case of a negligent
16	bill, the total amounts recovered with
17	respect to the bill in accordance with
18	paragraph (6); or
19	"(II) in the case of a fraudulent
20	bill, the sum of the amounts assessed
21	and collected with respect to the bill
22	under paragraph (8).
23	"(8) Penalty.—If the Secretary makes a de-
24	termination of correctness with respect to a finding
25	described in paragraph (4)(D) (relating to fraudu-

1	lent billing), the provider or other person responsible
2	for providing the beneficiary with the itemized bill
3	that is the subject of such findings, shall be subject,
4	in addition to any other penalties that may be pre-
5	scribed by law, to a civil money penalty equal to the
6	lesser of—
7	"(A) 1 percent of the amount that the bill
8	fraudulently charged for medical or other items
9	or services; or
10	"(B) \$10,000.
11	"(9) Prevention of abuse by bene-
12	FICIARIES.—The Secretary shall—
13	"(A) address abuses of the incentive sys-
14	tem established under this subsection; and
15	"(B) establish appropriate procedures to
16	prevent such abuses.
17	"(10) Requirement that beneficiary dis-
18	COVER NEGLIGENT OR FRAUDULENT BILL TO RE-
19	CEIVE INCENTIVE PAYMENT.—No incentive payment
20	shall be made under paragraph (7) to a beneficiary
21	if the Secretary or the appropriate fiscal
22	intermediary or carrier identified the bill that was
23	the subject of the beneficiary's request for review
24	under this subsection as being negligent or fraudu-
25	lent prior to such request."

(b) PAYMENT OF ANTIFRAUD INCENTIVE TO MEDI-
CARE BENEFICIARY.—Section 1128A(f) of the Social Se-
curity Act (42 U.S.C. 1320a-7a(f)) is amended—
(1) in paragraph (3), by striking "(3)" and in-
serting "(4)"; and
(2) by inserting after paragraph (2) the follow-
ing:
"(3) Any penalty recovered under subsection
(m)(8) shall be paid as an antifraud incentive pay-
ment to the beneficiary who submitted the request
for the itemized bill under subsection (m)(1) that re-
sulted in the imposition of the penalty.".
(c) Conforming Amendment.—Subsections (c) and
(d) of section 1128A of the Social Security Act (42 U.S.C.
1320a-7a) are each amended by striking "(a) or (b)" each
place it appears and inserting "(a), (b), or (m)".
(d) Effective Date.—The amendments made by
this section shall apply with respect to medical or other
items or services provided on or after January 1, 1996.